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7 CORPORATION

8 **SUPERIOR COURT OF THE STATE OF CALIFORNIA**
9 **COUNTY OF RIVERSIDE - CENTRAL DISTRICT**

10 CITY OF BARSTOW, et al,

11 Plaintiff,

12 vs.

13 CITY OF ADELANTO, et al.,

14 Defendants.

15
16 AND RELATED CROSS ACTIONS

) Case No. CIV 208568

) **MITSUBISHI CEMENT**
) **CORPORATION'S**
) **OPPOSITION/RESPONSE TO**
) **MOJAVE WATERMASTER MOTION**
) **TO ADJUST FREE PRODUCTION**
) **ALLOWANCE FOR WATER YEAR**
) **2022-2023**

) Assigned for All Purposes to:
) Hon. Craig G. Reimer
) Dept: 1

) **Date: June 2, 2022**
) **Time: 1:30pm**
) **Dept: 1**
) **Reservation ID: 159238747335**

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22 **MITSUBISHI CEMENT CORPORATION** ("Mitsubishi"), by and through its
23 attorneys of record, Fennemore LLP, hereby submits this Opposition/Response to the
24 Watermaster's Motion to Adjust Free Production Allowance for Water Year 2022-2023
25 ("Motion") in the above-captioned matter. Mitsubishi reserves the right to supplement this filing
26 in response to further briefing or arguments of other parties, including at the hearing.

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1 **II. INTRODUCTION**

2 Like many parties, Mitsubishi has diligently complied with the Judgment and Physical
3 Solution (“Judgment”) for the Mojave Basin Area (“Basin”) for decades. Mitsubishi has
4 substantially reduced its groundwater pumping from within the Este Subarea, where the
5 Watermaster has observed stable water levels for years. Mitsubishi has also participated in water
6 transfers to accommodate water supply needs of other parties within the Este Subarea. Recently,
7 Mitsubishi defended and supported the Judgment as the operative, long-term management
8 regime for the Basin in response to efforts by certain parties to amend or significantly depart
9 from it. Meanwhile, unauthorized pumping in the Basin has grown seemingly unfettered at an
10 alarming rate.

11 The Court should consider *all* relevant factors in evaluating whether to impose a
12 Rampdown upon the Este Subarea for Water Year 2022-2023, and not just whether the Free
13 Production Allowance (“FPA”) exceeds Production Safe Yield (“PSY”) by 5% or more of Base
14 Annual Production (“BAP”). The Court should further encourage and direct the Watermaster to
15 expedite its efforts to enforce the Judgment and to collect unpaid Replacement Water
16 Assessments from non-compliant pumpers. Until then, compliant pumpers like Mitsubishi should
17 not be subjected to further Rampdown in Este.

18 **II. ARGUMENT**

19 **A. The Watermaster’s Mechanical Recommendation for Rampdown in Este**
20 **Fails to Consider Other Relevant Factors Under the Judgment**

21 In response to efforts by certain parties in 2019 to significantly change or depart from the
22 Judgment, Mitsubishi supported the Watermaster and the direction of the Court to “return to the
23 Judgment” as the operative management regime for the Basin. (See *Supplemental Brief of*
24 *Mitsubishi Cement Corporation in Response to Court’s Order Dated July 26, 2019*, filed
25 September 26, 2019.) As one of the original stipulating parties, Mitsubishi continues to support
26 the Judgment.
27

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1 The Watermaster’s current Motion hangs its recommended full 5% Rampdown in Este on
2 one rung, namely that FPA exceeds PSY by more than 5% of BAP. (Motion, 5:26-27 and 6:1-2;
3 Watermaster 28th Annual Report for Water Year 2020-2021 (“Annual Report”) at p. 38.) The
4 Judgment, however, requires the Court to consider many relevant factors, which in aggregate
5 support an alternative request that no Rampdown be imposed upon Este for Water Year 2022-23,
6 or at least no more than 2.5%.

7 The Watermaster’s Motion states that “Exhibit H of the Judgment requires Watermaster
8 to recommend a decrease in the FPA for a Subarea when that Subarea’s FPA exceeds its PSY by
9 five percent (5%) or more. Pursuant to Paragraph 24(o) of the Judgment, the Watermaster is
10 required to make a recommendation to the Court for adjusting the FPA of each Subarea, if
11 necessary.” (Motion, pp. 5-6; *see also* Annual Report at p. 35, first and second full paragraphs.)
12 However, the relevant provisions of the Judgment indicate that the Court is not required to take
13 such a mechanical approach, and that instead, *multiple* factors must be considered.

14 Paragraph 24(o) provides that in making a recommended annual change to FPA,
15 Watermaster “shall be *guided* by the *factors* set forth in *Exhibit ‘C’* ...” (Judgment, 32:23-25,
16 emphasis added.) Paragraph 24(o) makes no direct reference to Judgment Exhibit “H” as stated
17 in the Motion; rather, certain provisions contained within Exhibit “H”¹ are referenced within
18 Exhibit “C” and comprise one of the many factors to be evaluated in making a recommended
19 change to FPA. (*See* Judgment Exhibit “C”, page C-1, Section A.) Judgment Exhibit “C” states
20 in relevant part that: “[i]n the preparation of the report required by Paragraph 24(o) of this
21 Judgment, the Watermaster shall take into account all available hydrologic data and estimates,
22 including at least the factors or changes in factors, shown in the attached Table C-1 ... and
23 changes in storage as determined by well levels, the factors listed in Paragraph 2(a) of Exhibit
24 ‘H’, and other pertinent data.”

25
26 Moreover, Judgment Paragraph 24(o) provides: “In no event shall a reduction in any Year
27 for a Subarea *exceed* five percent of the aggregate Base Annual Production of that Subarea.” (*Id.*

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¹ Judgment Exhibit “H” is entitled “Biological Resource Mitigation.”

1 at 33:3-5, emphasis added). In other words, an annual reduction to FPA may be lower than 5%.
2 The Watermaster’s recommended 2.5% Rampdown in Baja recognizes this accommodation,
3 notwithstanding FPA exceeds PSY in Baja by more than 5% of BAP. (Wagner Declaration, 4:2
4 [“FPA in Baja exceeds PSY by more than 5% of BAP (6.8%)”].) The Court has also recently
5 taken a more wholistic approach by limiting Rampdown in Baja to 2.5% for Water Year
6 2021-2022, finding that a 5% Rampdown would have been unreasonably burdensome. (Court’s
7 *Order of June 4, 2021* at page 2.)

8 The January 2, 1996 Amended Statement of Decision (“ASOD”) also provides important
9 context for consideration in evaluating potential adjustments to FPA, including:

- 10 • The Court finds that elimination of overdraft may occur at different times in the
11 different Subareas. (ASOD, p. 11, Section B(2).)
- 12 • The regulation of FPA is imposed under the Judgment on an equitable basis. (*Id.* at
13 Section B(4).)
- 14 • The Judgment “provides flexibility to allow the [W]atermaster and the [C]ourt to
15 consider *any and all relevant factors and give them whatever weight is deemed*
16 *appropriate* in the determination of a Free Production Allowance for each [S]ubarea.”
17 (*Id.* at Section B(5), emphasis added.)

18
19 In evaluating the Watermaster’s recommendation for the Este Subarea, the Court should
20 consider *all* relevant factors, and not just whether FPA exceeds estimated PSY by 5% or more of
21 BAP. Additional relevant factors are set forth as follows.

22 **B. Este Subarea Verified Production and PSY Remain in Balance**

23 The Este Subarea is one of only two Subareas² in which Verified Production is *less* than
24 PSY. (Wagner Declaration, table at bottom of page 2.) This is the result of Mitsubishi and other
25 parties in Este having significantly reduced pumping since the Judgment was entered. (Annual
26 Report, p. 38 [“Water production has declined in Este from 15,700 acre-feet in 1990 to 4,304
27 acre-feet in 2021”].) Mitsubishi has also participated in water transfers to accommodate water

28 _____
² The other Subarea is Centro.

1 supply needs of other parties within the Subarea. (See, e.g. Annual Report, Appendix E, p. 1 of
2 10 [listing several transfers in Water Year 2020-21 alone].) The Watermaster Engineer
3 recognizes that “Water levels in Este are stable as water production has declined.” (Wagner
4 Declaration, 4:10-13; see also Annual Report at p. 27 [“Water levels in Este have remained
5 stable for the past several years indicating a relative balance between recharge and outflow”], see
6 also Table 3-2 at p. 30 [indicating no net change in storage in Este in Water Year 2020-2021],
7 and see Figure 3-21 [depicting initial increases in storage in the 1990s, followed by nearly
8 twenty years of no change in storage].)

9 Notably, the Motion indicates that “[a]t its March 22 meeting, Watermaster requested that
10 the Court consider a lesser Rampdown of 2.5% in Este to acknowledge there is a relative balance
11 between supply and demand over the last 25 plus years.” (Wagner Declaration, 4:14-16.) The
12 Motion apparently sidesteps the Watermaster’s March 22nd request and instead recommends a
13 full 5% Rampdown in Este on the sole basis that FPA exceeds PSY by more than 5% of BAP.
14 The Watermaster Engineer indicates that “unlike Baja, FPA in Este still greatly exceeds the
15 PSY” (*Id.* at 4:16) but does not give equal weight to the stark fact that unlike Baja, Verified
16 Production in Este is well below PSY and has resulted in stable water levels for years.³

17
18 In its July 23, 2019 Order establishing FPA for Water Year 2019-2020, the Court found
19 that although FPA then greatly exceeded PSY in Este, the area was not being overdrafted
20 because Verified Production was below PSY. The Court observed that, therefore, no immediate
21 rampdown was necessary to reduce overdrafting. At the time, the Court indicated that because
22 the Judgment limits Rampdown to no more than 5% per year, FPA should be ramped down so
23 that, *if production increases in the future*, the FPA would approximate PSY. (Order of July 23,
24 2019, at page 2.)

25 Over the last four years, Este FPA has been reduced from 80% to 65% of BAP. Water
26 levels have simultaneously remained steady as they’ve done for many years. Whereas the
27 Watermaster anticipates continued water level declines in Baja, Alto and Oeste (Annual Report,
28

³ Mitsubishi’s Opposition-Response addresses only the Watermaster’s recommendation for the Este Subarea.

1 p. 27) and projected increases in production in Oeste (*Id.*), the Motion provides no indication that
2 water levels in Este are projected to fall or that production levels in Este are projected to increase
3 in the short- or longer-term.

4 **C. Watermaster Enforcement Against Non-Compliant Pumping and Collection**
5 **of Unpaid Replacement Water Assessments Should be Accelerated Before**
6 **Imposing Further Rampdown on Compliant Parties in Este.**

7 In June 2021, the Court expressly directed the Watermaster to take all reasonable steps to
8 identify any unauthorized production within the Basin and to bring that production into
9 compliance with the Judgment, including through the assistance of Court if necessary. The
10 Motion reports that the Watermaster has begun a process *in Este* and Oeste to identify, document
11 and quantify any pumping in excess of 10 acre-feet per year (“AFY”) and to bring an action to
12 the Court to subject those pumpers to the Judgment. The Watermaster has already identified 65
13 potential pumpers pumping above 10 AFY in Este and Oeste. (Motion, 8:15-21.) Assuming, for
14 the sake of argument, that half of those pumpers are located in Este, and conservatively assuming
15 those parties individually produce an average of 15 AFY, that would amount to 488 AFY, or
16 more than 10% of Este PSY.

17
18 The Watermaster further estimates as much as 4,000 AFY (!) is being produced from the
19 Basin for illicit hemp and cannabis cultivation. (Motion, 9:13-17.) Assuming that production is
20 evenly distributed among the Subareas, that would amount to 800 AFY, or nearly 20% of Este
21 PSY.

22 Mitsubishi recognizes and supports the Watermaster’s recent efforts to enforce the
23 Judgment upon non-compliant pumping as described in the Motion. Given the significant
24 amount of currently known—and potentially much greater—unauthorized pumping for which *no*
25 Replacement Water Assessments have been paid, the Court should further encourage and direct
26 the Watermaster to “ramp up” enforcement of the Judgment and to collect Replacement Water
27 Assessments arising from current and prior unauthorized pumping. The Court should direct the
28 Watermaster to provide a complete report to the Court as soon as possible and by a date certain

1 that accounts for all identified unauthorized pumping and provides a plan and timeline for
2 enforcement. In the interim, the Court should consider imposing no Rampdown in Este, or at
3 most a 2.5% Rampdown, for Water Year 2022-23 in light of the factors described above.

4 **III. CONCLUSION**

5 The Watermaster Engineer candidly states:

6
7 “Although it has been dry for 11 years and the drought conditions
8 may continue in following years, it is a reasonable assumption that
9 it will rain again. **The management issue is how to raise money
10 to offset overdraft in the shorter term.**” (Wagner Declaration,
11 6:12-14.)

12 Mitsubishi respectfully submits that all reasonable concerted efforts of the Watermaster
13 should be employed to raise that money from unauthorized pumpers before imposing any further
14 Rampdown on compliant parties in the Este Subarea. If the Court must impose a Rampdown, it
15 should be limited to 2.5% consistent with the Watermaster’s March 22nd request and the
16 longstanding trend of stable conditions in the Este Subarea. This is a matter of fairness and
17 justice, especially when the magnitude of unauthorized pumping is already known to be
18 significant.

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21 Dated: May 19, 2022

FENNEMORE LLP

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23 By: 

24 Derek R. Hoffman
25 Attorneys for MITSUBISHI CEMENT
26 CORPORATION

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PROOF OF SERVICE

STATE OF CALIFORNIA, COUNTY OF SAN BERNARDINO

Re: City of Barstow v. City of Adelanto, et al.;
Riverside Superior Court Case No.: CIV 208568

I am employed in the County of Fresno, State of California. I am over the age of 18 years and not a party to the within action; my business address is: 8080 North Palm Ave. Third Floor, Fresno, CA 93711. On May 19, 2022, I served copies of the within documents described as **MITSUBISHI CEMENT CORPORATION'S OPPOSITION/RESPONSE TO MOJAVE WATERMASTER MOTION TO ADJUST FREE PRODUCTION ALLOWANCE FOR WATER YEAR 2022-2023** on the interested parties in this action in a sealed envelope addressed as follows:

See attached Service List

BY MAIL - I am "readily familiar" with the firm's practice of collecting and processing correspondence for mailing. Under that practice, it would be deposited with the United States Postal Service on the same day in the ordinary course of business, with postage thereon fully prepaid at San Bernardino, California. I am aware that on motion of the party served, service is presumed invalid if postal cancellation date or postage meter date is more than one day after date of deposit for mailing in affidavit.

BY PERSONAL SERVICE - I caused such envelope to be delivered by hand to the offices of the addressee pursuant to C.C.P. § 1011.

BY EXPRESS MAIL/OVERNIGHT DELIVERY - I caused such envelope to be delivered by hand to the office of the addressee via overnight delivery pursuant to C.C.P. § 1013(c), with delivery fees fully prepaid or provided for.

BY FACSIMILE - I caused such document to be delivered to the office of the addressee via facsimile machine pursuant to C.C.P. § 1013(e). Said document was transmitted to the facsimile number of the office of the addressee from the office of Gresham Savage Nolan & Tilden, in San Bernardino, California, on the date set forth above. The facsimile machine I used complied with California Rules of Court, Rule 2003(3) and no error was reported by the machine. Pursuant to California Rules of Court, Rule 2009(i), I caused the machine to print a record of the transmittal, a copy of which is attached to this declaration.

BY ELECTRONIC/EMAIL - Pursuant to the party's express consent to receive electronic service, I caused such document to be delivered to the office of the addressee via electronic e-mail pursuant to C.C.P. §1010.6(a)(2)(A)(ii). Said document was transmitted to the email address of that office which is listed on the attached Service List. Said document was served electronically and the transmission was reported as complete and without error.

FEDERAL - I am employed in the office of a member of the bar of this court at whose direction the service was made.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct. Executed on May 19, 2022, at San Bernardino, California.


KELLY RIDENOUR

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SERVICE LIST

Re: City of Barstow v. City of Adelanto, et al.;
Riverside Superior Court Case No.: CIV 208568

William J. Brunick, Esq. Leland P. McElhaney, Esq. Brunick, McElhaney & Kennedy PLC 1839 Commercenter West P.O. Box 13130 San Bernardino, CA 92423-3130 Email: bbrunick@bmlawoffice.com	Attorneys for Defendant/Cross-Complainant, MOJAVE WATER AGENCY
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PROOF OF SERVICE

STATE OF CALIFORNIA }
COUNTY OF SAN BERNARDINO}

I am employed in the County of the San Bernardino, State of California. I am over the age of 18 and not a party to the within action; my business address is 13846 Conference Center Drive, Apple Valley, California 92307.

On May 19, 2022, the document(s) described below were served pursuant to the Mojave Basin Area Watermaster's Rules and Regulations paragraph 8.B.2 which provides for service by electronic mail upon election by the Party or paragraph 10.D, which provides that Watermaster shall mail a postcard describing each document being served, to each Party or its designee according to the official service list, a copy of which is attached hereto, and which shall be maintained by the Mojave Basin Area Watermaster pursuant to Paragraph 37 of the Judgment. Served documents will be posted to and maintained on the Mojave Water Agency's internet website for printing and/or download by Parties wishing to do so.

Document(s) filed with the court and served herein are described as follows:

MINUBISHI CEMENT CORPORATION'S OPPOSTION/RESPONSE TO MOJAVE WATERMASTER MOTION TO ADJUST FREE PRODUCTION ALLOWANCE FOR WATER YEAR 2022-2023

 X (STATE) I declare under penalty of perjury under the laws of the State of California that the above is true and correct.

Executed on May 19, 2022 at Apple Valley, California.



Jeffrey D. Ruesch

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Mojave Basin Area Watermaster Service List as of May 19, 2022

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Mojave Basin Area Watermaster Service List as of May 19, 2022

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Mojave Basin Area Watermaster Service List as of May 19, 2022

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Mojave Basin Area Watermaster Service List as of May 19, 2022

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